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Message Text

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71/42
ACTION EUR-25

INFO OCT-01 ADP-00 SS-15 NSC-10 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00

MBFR-03 SAJ-01 OIC-04 ACDA-19 IO-13 AEC-11 EURE-00

RSR-01 /153 W
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R 021215Z AUG 73
FM USMISSION NATO
TO SECSTATE WASHDC 1041
SECDEF WASHDC
INFO USNMR SHAPE
USCINCEUR
USLOSACLANT
ALL NATO CAPITALS 3189

C O N F I D E N T I A L USNATO 3650

C O R R E C T E D C O P Y (TO HEADING ADDED ALL NATO CAPITALS)

E.O. 11652: GDS, 12-31-79
TAGS: MCAP, NATO
SUBJECT: STUDY OF BASIC ISSUES OF DEFENSE PLANNING

REF: USNATO 3509

IN THE ABSENCE OF GUIDANCE REQUESTED IN USNATO 3509 AND 3583, MISSION HAS WORKED WITH THE INTERNATIONAL STAFF TO REVISE THE TERMS OF REFERENCE FOR THE EWG STUDY OF BASIC ISSUES OF DEFENSE PLANNING. OUR GOAL WAS TO RELIEVE FEARS HELD BY SOME OF OUR ALLIES THAT THE US WISHED TO REOPEN BOTH NATO STRATEGY AND THE WHOLE RANGE OF NATO FORCE PLANS. AT THE SAME TIME, WE SOUGHT TO RETAIN WORDING WHICH WOULD GET AT THE BASIC ANOMALIES IN FORCE PLANNING, STARTING WITH THE AREAS HIGHLIGHTED BY SECRETARY SCHLESSINGER IN THE JUNE MINISTERIAL MEETING. REQUEST WASHINGTON VIEWS ON THE FOLLOWING TERMS OF REFERENCE IN TIME TO MEET TARGET DISTRIBUTION DATE OF 6 AUGUST.
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BEGIN QUOTE:

STUDY OF BASIC ISSUES OF DEFENCE PLANNING

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1. THERE IS NO INTENTION TO ALTER THE BASIC PRINCIPLES OF NATO STRATEGY, NAMELY: FLEXIBLE RESPONSE, FORWARD DEFENCE AND DETERRENCE BASED ON A SPECTRUM OF CONVENTIONAL AND NUCLEAR CAPABILITIES.

2. IN ORDER TO CARRY OUT THE APPROVED NATO STRATEGY, HOWEVER, A SUBSTANTIAL CONVENTIONAL DEFENCE CAPABILITY IS NEEDED.

OBJECTIVE OF THE STUDY

3. THE OBJECTIVE OF THE STUDY IS TO REACH ALLIED AGREEMENT ON THE COMPOSITION, LEVELS AND ARMAMENTS OF CERTAIN FORCES NEEDED TO INSURE A SUBSTANTIAL CONVENTIONAL CAPABILITY, AND TO AGREE ON A PHASED PROGRAMME FOR ATTAINMENT OF AGREED GOALS.

4. IT IS NOT THE INTENTION OF THIS STUDY TO ATTEMPT TO ESTABLISH NEW PROGRAMMES, FORCE GOALS OR PRIORITIES, WHERE THESE ARE AGREED TO BE SATISFACTORY, OR TO DUPLICATE OF JEOPARDISE THE EXISTING PROCESSES OF THE NATO FORCE PLANNING CYCLE AND DEFENCE REVIEW.

METHOD OF WORK

5. IN THE FIRST PHASE, THE STUDY WOULD DEAL WITH SELECTED AREAS RECOGNIZED IN AD 70 STUDIES AS IN NEED OF IMPROVEMENT IN ORDER TO ACHIEVE A SUBSTANTIAL CONVENTIAONL CAPABILITY. THESE INCLUDE:

(A) SHELTERS FOR AIRCRAFT AND PROTECTION FOR AIRFIELDS;

(B) DEFENCE AGAINST ARMOUR;

(C) DEFICIENCIES IN WAR RESERVE STOCK LEVELS.

6. THE EXECUTIVE WORKING GROUP SHOULD IN EACH CASE
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ESTABLISH THE EXTENT TO WHICH CRITERIA FOR PROGRAMMES ARE AGREED AND ACCEPTED BY NATIONAL AUTHORITIES; DETERMINE THE EXTENT TO WHICH THESE CRITERIA ARE BEING ACHIEVED OR IMPLEMENTED; RECOMMEND REVISED CRITERIA WHEN NECESSARY TO ELIMINATE INCONSISTENCIES; AND RECOMMEND A TIMETABLE FOR ANY ADDITIONAL EFFORTS NEEDED TO MEET ALL AGREED CRITERIA.

7. IN A SECOND PHASE, WHICH WOULD BE BROADER IN COVERAGE, THE STUDY WOULD DEAL WITH REMAINING MAJOR ANOMALIES OR CRITICAL DEFICIENCIES IN THE ATTAINMENT OF A SUBSTANTIAL CONVENTIONAL CAPABILITY, INCLUDING AREAS SUCH AS TACTICAL AIR, ARTILLERY, ELECTRONIC WARFARE AND AIR DEFENCE.

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8. IN THE FIRST INSTANCE THE NATO MILITARY AUTHORITIES
ARE INVITED TO SUBMIT STATUS REPORTS ON:

(A) THE ACE SHELTER AND AIRFIELD PROTECTION PROGRAMME

(B) THE MEASURES RECOMMENDED IN AD 70 FOR IMPROVING
NATO'S ARMOUR/ ANTI-AMOUR CAPABILITY.

THESE REPORTS SHOULD INCLUDE AN EXAMINATION OF EXISTING
CRITERIA, ANY DISCREPENCIES IN CRITERIA, AND POSSIBLE CRITERIA
TO BE CONSIDERED.

9. AT THE SAME TIME THE DRC SUB-GROUP ON WAR RESERVE STOCKS
IS INVITED TO COMPLETE THE FIRST STAGE OF ITS WORK, AND TO
PROVIDE A REPORT ON THE EXISTING CRITERIA, DISCREPANCIES IN
CRITERIA, AND LEVEL OF CURRENT HOLDINGS.

10. THUS CONCISE AND COMPREHENSIVE REPORTS ON ALL THREE
SUBJECTS DRAWAING ON MATERIAL AND STUDIES ALREADY IN HAND
SHOULD BE AVAILABLE FOR CONSIDERATION BY THE EWG BY 1ST
SEPTEMBER 1973. FOLLOWING EXAMINATION BY NATIONAL AUTHORITIES
THESE REPORTS WILL FORM THE BASIS OF DISCUSSION IN THE EWG
AND SUBSEQUENT RECOMMENDATIONS CONCERNING ANY NECESSARY
ADJUSTMENTS IN BASIC CRITERIA. THEY WILL ALSO PROVIDE MATERIAL
FOR THE EXAMINATION OF NATIONAL EFFORTS IN THE RELEVANT AREAS
DURING THE 1973 NATO DEFENCE REVIEW. NATIONAL AUTHORITIES ARE
ALSO INVITED TO SUBMIT STUDIES THAT WOULD BE OF USE TO THE EWG.

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11. AS A RESULT OF THESE PROCESSES THE EWG WILL BE IN A
POSITION TO MAKE THE REPORT TO MINISTERS AT THEIR DECEMBER
MEETING ENVISAGED AT PARAGRAPH 6 ABOVE. THIS REPORT SHOULD
INCLUDE RECOMMENDATIONS FOR SPECIFIC ACTION BY NATIONS TO
REDRESS THE MAJOR DEFICIENCIES INDENTIFIED.

12. IN THE LIGHT OF THE ABOVE EARLY CONSIDERATION WILL
BE GIVEN TO THE SECOND PHASE OF THE STUDY (PARAGRAPH 7 ABOVE)
INTENDED FOR SUBMISSION TO THE SPRING 1974 MINISTERIAL
MEETING. END QUOTE
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